



# City of Madison

City of Madison  
Madison, WI 53703  
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## Meeting Minutes - Approved BOARD OF PARK COMMISSIONERS

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Wednesday, May 13, 2009

6:30 PM 1625 Northport Dr. # (Warner Park Community Recreation  
Center)

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### CALL TO ORDER / ROLL CALL

Present: 7 -

Joseph R. Clausius; Paul E. Skidmore; William W. Barker; David L.  
Wallner; Betty Chewning; Janet Parker and Emanuel Scarbrough

**Parks staff present:** Superintendent Kevin Briski, Bill Bauer, Steve Doniger,  
Brad Weisinger, Kelli Lamberty, LaVonne LaFave  
**City staff present:** Ray Harmon, Michael Waidelich, Brian Grady  
**Alders present:** Ald. Michael Schumacher

The regular meeting of the Madison Board of Park Commissioners was held on  
Wednesday, May 13, 2009 at Warner Park Community Recreation Center, 1625  
Northport Drive. President Barker called the meeting to order at 6:32 p.m. A  
quorum was present and the meeting was properly noticed.

### IPARKS EMPLOYEE OF THE MONTH

Superintendent Briski was pleased to announce the Parks Division's May  
Employee of the Month is Kelli Lamberty our Mall Events and Street Use Staff  
Team Coordinator. Kelli is a shining star who takes on major projects in the  
Division. She has great energy and spirit, dealing with customers in a  
professional manner. Superintendent Briski noted he would provide additional  
information later in the meeting about a special project that Kelli is  
shepherding through that will occur later this summer. Lamberty noted that  
she appreciated the recognition and then recognized her Dad because he  
instilled in all of his children that when they take on a job they should do it  
right!! Also in attendance was her supervisor, Steven Doniger.

President Barker also conveyed THANKS from the Board for Kelli's service to  
Parks.

### PUBLIC COMMENT

There were no members of the public who wished to comment on items not on  
the Agenda.

Alder Schumacher asked to address the Commission. As a Park  
Commissioner these past two years he wanted to say good bye and to state  
that he enjoyed the time he served with his fellow Commissioners. He thanked

the Park Commission members for all of the knowledge and insightful comments they shared, and he especially thanked President Barker for all of the information that he shared. He wanted to thank both Commissioners and Parks staff for all he has learned regarding parks issues and stated it will help him at Common Council meetings. He also thanked Superintendent Briski who has been a remarkable resource and staffer, LaVonne LaFave, for all of her help and the knowledge she shared with him. This is both a delightful and sad transition for him and he indicated that until you get involved you don't realize how important green space is. The city is growing, possibly vertically, and he better understands the tradeoffs that are being made and can better address them with the Common Council.

## **APPROVAL OF MINUTES**

A motion was made by Clausius/Wallner/ to approve the Minutes of the January 14, 2009 meeting of the Park Commission. **MOTION CARRIED UNANIMOUSLY.** A motion was made by Scarbrough/Parker to approve the Minutes of the April 1, 2009 meeting of the Park Commission. **MOTION CARRIED UNANIMOUSLY.**

## **COMMITTEE REPORTS**

### **Long Range Planning Committee Minutes of March 2, 2009 Meeting**

A motion was made by Wallner/Parker to accept the Minutes of the March 2, 2009 meeting of the Long Range Planning Committee. **MOTION CARRIED UNANIMOUSLY.**

### **Olbrich Botanical Society Minutes of March 17, 2009 Meeting**

A motion was made by Wallner/Parker to accept the Minutes of the March 17, 2009 meeting of the Olbrich Botanical Society. **MOTION CARRIED unanimously.**

### **Warner Park Community Recreation Center Advisory Committee Minutes of January 22, 2009 Meeting**

A motion was made by Scarbrough/Clausius to accept the Minutes of January 22, 2009 Meeting of the Warner Park Community Recreation Center Advisory Committee. **MOTION CARRIED UNANIMOUSLY.**

A motion was made by Wallner/Scarbrough to approve the Report from the Warner Park Community Recreation Center Advisory Committee meeting dated March 26, 2009 regarding the meeting time, and amending the bylaws Sec. C.4 and Sec. C4c to change the wording regarding removal of committee members. **MOTION CARRIED UNANIMOUSLY.**

## REPORT OF THE PRESIDENT OF THE PARK COMMISSION

President Barker noted he has spoken in prior meetings about tough times for Parks and today saw that Chicago Parks personnel were asked to take 16 day furloughs. Personnel at UW-Madison been also been asked to take 16 days furlough. Parks has been strategically positioning itself over the last year to meet the challenges of reduced resources in the city by maintaining staff excellence, working efficiently and improving and increasing its volunteer and philanthropy efforts. He has had the pleasure of observing all of these activities in the past week.

He attended the Garrison Keillor event that was both a tribute to his late brother, Phil Keillor, and a fundraiser for the new Tenney Park Shelter. This coming Saturday is the annual Weed Feed at Glenwood Children's Park. The Madison Parks Foundation is working hard to raise money to keep our parks safe. The Remarkable Rubber Ducky River Race will take place on May 16 and all proceeds will be used for scholarships at the Goodman Pool. At Westmorland Park he observed eight people working to remove invasive plants who identified themselves as the Westmorland Park Improvement Committee and he thanked them for their hard work. These are just a few examples of the vitality and wide range of activities volunteers undertake to meet the challenges for keeping our city parks great. He again thanked everyone from the bottom of his heart for the volunteers that work so hard. It will take this type of sustained effort to not only keep what we have but to build for the future.

He reported that David Wallner will fill the vacant position on the Madison Parks Foundation Board. He will make appointments to fill the vacancies on the Facilities, Programs & Fees Committee and Long Range Planning Committee at the next meeting.

Finally, he again invited everyone to attend the Weed Feed on May 17, 2009 sponsored by Dudgeon Monroe Neighborhood Association to enjoy dishes prepared with garlic mustard.

## REPORT OF THE SUPERINTENDENT OF PARKS

### Written Report of Supervisor's Activities

#### B. Informational Items

1. **New Parks Planning & Development Manager, Kay Rutledge**

#### Informational Items

The new Parks Planning & Development Manager, Kay Rutledge, will begin her duties on June 1, 2009. She was the unanimous selection of the hiring committee and is a UW graduate in Engineering who has a great passion for parks and open space. She grew up in Middleton and is looking forward to

returning to Wisconsin.

There are some fun events coming up such as the Remarkable Rubber Ducky River Race in Tenney Park to benefit the Goodman Pool Scholarship program. In meeting with the Parks Foundation it was reported that all of the funds have been nearly exhausted from the Goodman Foundation and Shelley Glover Fund. There is a real need to raise additional funds because there are more and more applicants than we have funds. He also had the opportunity to meet with the Goodman Brothers to discuss their endowment and possible additional funding. He also presented them with letters from kids who had benefitted from their donation last year.

The event Kelli Lamberty has taken the lead on is entitled Ride the Drive and is set for August 30, 2009. This is a cross agency program. A press conference will be held Thursday morning to announce the event. Selected streets will be closed to four-wheel vehicle traffic and open to people on bikes and other modes of transportation.

Chewning expressed appreciation for the recycling program. Superintendent Briski reported this pilot program is in response to a budget amendment in the 2009 operating budget. Parks staff put forth a concerted effort to develop this pilot program with cooperation from the Streets Division. While the promotion is that patrons should take out what they bring in, this will help facilitate proper disposal of waste. It is hoped the collections won't be contaminated with other debris. Research has shown that the contamination level is generally high; however, Madison has a good history of recycling.

## **CORRESPONDENCE, RESOLUTIONS, ORDINANCES**

**Request from Randall L. Glysch, President of Carpenter-Ridgeway Neighborhood Association to obtain permission to construct and install a Labyrinth in Carpenter-Ridgeway Park.**

Registered Speaker in support  
Randy Glysch, President of Carpenter Ridgeway N.A.

Glysch described the park as city living with a country feel. A motion was made by Chewning/Skidmore to approve the request from Randall L. Glysch, President of Carpenter-Ridgeway Nei. Association to construct and install a Labyrinth in Carpenter-Ridgeway Park. **MOTION CARRIED UNANIMOUSLY.**

**Request from Tyler Leeper, President of Wingra Canoe & Sailing Center, Inc. to expand its operations to the general public out of Vilas Park for watercraft rentals.**

Registered Speaker:  
Tyler Leeper

This will be a one year trial to allow the applicant to rent canoes and kayaks

and sell concessions out of the concession stand at Villas Park. It provides an opportunity for Parks to get out of the concession business at Vilas Park and maintain its strength in the life guard program. This contract will also provide another set of eyes in the park.

A motion was made by Chewning/Scarborough to approve the request from Tyler Leeper, President of Wingra Canoe & Sailing Center, Inc. to expand its operations to the general public out of Vilas Park for watercraft rentals.  
**MOTION CARRIED UNANIMOUSLY.**

[14274](#)

To authorize a contract between the City and the Madison Metropolitan School District for the provision of programming by Madison School and Community Recreation at Warner Park Community and Recreation Center for 2009. ( A.D. 12)

A motion was made by Skidmore, seconded by Wallner, to **RECOMMEND TO COUNCIL TO ADOPT - REPORT OF OFFICER.** The motion passed by voice vote/other. **MOTION CARRIED UNANIMOUSLY.**

[14430](#)

To extend the closing hours at Garner Park to 11:30 p.m. on Saturday, July 25, 2009 for the 7th annual Opera in the Park event post-concert reception for donors. (19th A.D.)

A motion was made by Skidmore, seconded by Wallner, to **RECOMMEND TO COUNCIL TO ADOPT - REPORT OF OFFICER.** The motion passed by voice vote/other. **MOTION CARRIED UNANIMOUSLY.**

[14529](#)

To authorize the Mayor and City Clerk to sign a lease agreement between the City and Madison Opera Inc., for use of Garner Park on July 25, 2009, for Opera in the Park. (A.D. 19)

A motion was made by Skidmore, seconded by Wallner, to **RECOMMEND TO COUNCIL TO ADOPT - REPORT OF OFFICER.** The motion passed by voice vote/other. **MOTION CARRIED UNANIMOUSLY.**

## **OLD BUSINESS**

### **Shady Wood Neighborhood Plan**

Michael Waidelich of the Planning Department provided an overview of the Shady Wood Neighborhood Plan and referred to maps that had previously been provided to the Commissioners. This neighborhood is located in the southwest corner of the city by the University Ridge Golf Course. The request before the Park Commission this evening is to adopt Phase 1 (note to be amended to read "Phase A") of the Shady Wood Neighborhood Development Plan, which covers the northeast portion of the Plan. The city's comprehensive plan was adopted in 2006 and identified this area as the last

area where there was potential for neighborhood development. There is no agreement with either the Town or City of Verona that establishes a line beyond which the city will not go. There is a general consensus in the preliminary discussions with the Town and City that the City of Verona probably would not go north of County Trunk PD and the City of Madison wouldn't go south of it and there might be some expansion westward into the Town but the extent of that was unknown. The Plan identified corridors for open space protection because of the terminal moraine. The Plan identifies low density residential development. There is currently some low density housing as well as some farming operations south of Mid-Town Road. A map was displayed that showed the property within the City of Madison's boundaries and covered under the plan. The balance of the property is located in the Town of Verona.

There are extensive natural features in the area and lead to many of the planning recommendations. They include steep slopes, wooded areas, hydric soils that would probably have development constraints because of the wetlands and the terminal moraine which is the farthest extent of the last glacial advance through Wisconsin. There is an outwash plain that was created when the glacier melted producing a gravel area. Richardson's Cave is located in the northern area of the Plan just west of Badger Mill Creek. The Badger Mill Creek travels through the area and portions flow underground and reappear further along. There are undrained Kettles that are filled with water. There is also a flood plain area along the creek.

There were two major concerns the plan focuses on, one was preparing for the land development in the northeast corner that is already in the City of Madison. It's flat, easily developable and was brought into the city many years ago with the understanding that the land would be developed. It was determined that a separate development plan would work better with the adjacent properties, rather than attaching it to Hawk's Landing. Those parcels might not develop for many years and are owned by people who want to continue farming. Some owners of parcels to the south are interested in development and some are not. The city can't serve the area with sewer and water in the near term because it is downhill from our sewer. The goal was to create a development plan for this area and to look to the future when it will be a larger area and be sure the roads and drainage are taken care of and patterns of uses make sense.

The plan also wanted to focus on the potential for creating an open space corridor along the moraine as recommended in city, state and county plans. The time to look at the area is well ahead of potential development so the edges can be identified and to make sure the uses fit together.

The portion covered in Phase A is approximately 26 to 30 acres and contains just a couple of uses. The residential use is for housing mix one that includes largely single family houses and very small scale garden apartments of up to four units around court yards scattered within the area. The other uses are a proposed park, open space conservation and stormwater management. The lots along Woods Road could be divided and a new road could run thru the middle to service those newly created lots. Proposed development in the future could occur on the far side of Badger Mill Creek and Mid-Town Road and along the north side of Shady Oak Lane.

The drainage way from the north is a substantial drainage feature taking water from Middleton and a whole set of west side neighborhoods down southward. There will detention, retention and filtration basins built along it. The current protocol is to build those basins beside the corridor rather than in it so water doesn't go in one end of the basin and out the other.

The plan makes several recommendations regarding the open space areas. It proposes an open space drainage way through the center of the area along the proposed Ice Age Trail. The recommendation for other large green space as a conservation corridor is to be associated with the extension of the Ice Age Trail. This is an extremely special glacial terrain in Dane County and is unusual because there aren't that many undisturbed locations left where the trees haven't been cleared or the land developed or the gravel quarried. The recommendation is that the remnant remain intact and be protected as open space that may become public land where trails could be put in. This could be a combination of land acquired for trails or for public parkland or parts of private developments that were kept in open space through some type of easement. The expectation in the document is that any land to be kept for conservation would have to be acquired and not condemned by any municipality. The city probably won't be the lead player but the Ice Age Foundation, the city's Parks Division, Dane County Parks Department and state may play roles in participating in the expansion of the Ice Age Trail through this area. There may be funds available at the state and county levels for this portion of the trail.

The plan addresses why the proposed trail is located in that area. The main reason is that it contains the glacial feature, the moraine and the woods that are prime viewing. It will provide both a recreational and educational experience associated with Ice Age features. The other reason for the alignment is it connects to the portion of the Ice Age Trail that runs through the University Ridge Golf Course. The proposed route is conceptual on this plan and uses ridge lines and trees to create a route to allow close proximity to the kettle ponds and moraine itself, but uses the terrain to screen the trail from adjacent development. There is also a little branch extending south that is essential to get to the actual moraine because housing has already been developed in that area.

A large community park is proposed in the southwest corner of Phase A that is adjacent to the open space corridor to create additional green space and could provide an opportunity for a trail head and combined use of the park parking lot. The flat portion is partly into the flood plain. Other features include boulevard streets that could be used as infiltration features. These types of features to keep storm water from running off are being built into future planning.

There are also various rural residential lots that are platted and there is no reasonable way to develop them further. There are proposed street patterns that would work around the existing houses. The transportation recommendations include improving Mid-Town Road to four lanes, Woods Road would remain two lanes with a bike lane, and Shady Oak Lane would remain two lanes and may or may not have a bike lane. County PD would be a major road with bike lanes. There are proposed ped-bike paths shown to allow connections to the southern portion of the development area and park. A connection is proposed in the street plan across Lower Badger Mill Creek that

may not be possible because of the flood plain and may need either a bridge or bridgelike structure. If there is no road, a ped-bike connection would be recommended but those same issues would be encountered.

The Ice Age Trail has been designated since 1991. It will take a long period of time to get the trails developed because the land is owned by different parties. It is hoped that part of the trail will be successfully acquired and that temporary easements can be obtained over the balance of the land with rights of first refusal when the current landowners sell. No road is proposed to cross the moraine. The City of Verona has a long range plan that proposes some roadway connections between the roads from Nine Mile Road and Wood Road. Planning does believe that is a good idea. Some realignment at County PD may be required but Planning does not recommend that it become a major aerial or four lane road. Verona suggests a north-south road west of the city's planning area to connect Mound View Road and Country View Road. There is also an east-west road that would cross the city's planning area across the moraine to Woods Road and Planning does not recommend that connection.

The Resolution before the Park Commission is to adopt only Phase A in the northeast corner of the neighborhood plan. Three public information meetings have been held as well as dozens of meetings with individual property owners. Those meetings were well attended. There are some owners present who will address the open space components of the plan and with keeping their options open, but those parcels are not covered in the Resolution.

An extensive discussion ensued about what was and what was not included tonight for the adoption of Phase A of the Plan. The parcel shown in Phase A has been annexed by the City of Madison. Neighborhood development plans are used to guide long term development that isn't urban and isn't in the city. The function of this plan is that as lands are proposed for development and annexed to the city the plan is used as a guide on how they ought to be developed so if parcels are developed in a random order there is an overall plan. The main power the city has is over development when it occurs in the city. If the development tries to occur outside the city, first of all Verona is not interested in urban development and, second, the city has extraterritorial subdivision review.

At 8:01 p.m. a motion was made to take a short break. The Commission came back into session at 8:13 p.m.

Members present: Bill Barker, Betty Chewning, Ald. Joe Clausius, Janet Parker, Emanuel Scarbrough, Ald. Paul Skidmore, and David Wallner

**Registered Speakers:**

Ron Trachtenberg, representing Hawks Creek, LLC, support  
Don Ferber, support  
Gary Werner, support  
Andrew Bent, support  
Joe Campana representing Diane Kammer support except for ped-bike path  
Rich Henderson, support  
Henry Gempler representing area owners, support Phase A, oppose Phase B & C  
Charles Dykeman, support  
Ken Keryluk, support

Comments were made on plant diversity and restoring native prairie habitats. There are native hardwood forests in the southeast area with redeeming natural features. The speakers debated the use of the land now and in the future.

The Park Commission discussion began with Skidmore indicating he spoke with Ald. Sanborn regarding the proposed amendment he will be introducing. Long Range Transportation also discussed this issue at their last meeting. They support the concept of the Ice Age Trail and having it go through and that Phase A is appropriate and could be approved. The boundaries of the corridor are not necessarily final at this point and he believes the entire plan is not yet ready to be adopted. One of the parcels is in a conservancy and would put a cloud on a future buyer if an attempt were made to develop it. He asked that the Commission move forward with the approval of Phase A and to do further work on Phases B and C. Phase A has a residence in the corner and the balance is farmed.

Parker stated that Phase A looks like sprawl and she doesn't support that but loves the Ice Age trail. The Park Commission would be making a recommendation to the Common Council on the Resolution, the Plan Commission can either make changes to the plan before it is adopted or make changes to the Resolution since they are the lead agency. Scarbrough noted that the property contained in Phases B and C is not in the City of Madison but still should be looked at. The alder, while not representing the owners because they are not city residents, wants them to be involved. The Ice Age Trail is really necessary and some owners have also indicated they want it to go through. He also heard others say that negotiations for the Trail need to be worked on as soon as possible. He felt that Phase A with amendments should be adopted to enable that portion of the plan to go forward. The Ice Age Trail folks should meet with the landowners to determine how the property will be acquired, either through outright purchase or easement, and the owners could then do what they wanted with the remaining land. After the discussions take place with the landowners in Phases B and C a comprehensive plan can be developed that is agreeable for the Ice Age Trail and the landowners.

Chewing stated that this is an interesting issue that has generated good discussion. She is interested in the Ice Age Trail and finds it interesting that two months ago she argued very hard and passionately for letting those who live near a resource have greater input into a decision about land use, and she lost. Now, she finds herself weighing in on whether the basic principle about those who live nearest should have that much say in the discussions regarding that land resource. She then stated that the greater good of that land area trumps, in this circumstance, the landowners interest. Her interest is in Phases B and C and not Phase A which is what tonight's vote covers. She does not want to act on Phase A, which she believes is the impetus for this vote, without having further discussions take place on Phases B and C and suggested that the entire Plan be deferred for two to four months to allow those discussions to take place.

Clausius agreed with the Ice Age Trail concept that is completely within Phases B and C in the hands of private landowners. It could take decades before that land is available for sale, it cannot be condemned for the Trail. He is willing to adopt Phase A and also concurs with the request about moving

the bike path since the proposed path parallels the streets. He also concurs that additional discussion is needed with the landowners in B and C.

Skidmore reported there was considerable discussion at Long Range Transportation regarding the placement of the bike path and it needs additional work. Planning staff has worked on this plan for several years, concentrating on Phase A and not done much work on Phases B and C. Phase A can move forward because it is in the urban service area and is sewered. The balance cannot be put in the urban service area now nor can it be put in there until there is an adopted Plan.

President Barker spoke of the glacial geology in Dane County. There is an extensive driving field trip guide covering this area. However, developers have so destroyed the land that the field guide can no longer be followed. At some point you have to realize that something as impressive as a moraine ridge can get squandered. This is one of the last scraps and is also one of the best examples of a terminal moraine that still remains. He supports preserving as much of it as possible. He also doesn't see the need to develop Phase A when there are so many unsold homes. He does support putting as much of the Ice Age Trail in place and preserving as much of the remnant ecosystems as possible.

The Commission learned the land in Phase A has already been purchased by a developer. Members noted they don't like sprawl and wondered if it was necessary to move out that far. Some of the members were in favor of not approving Phase A and asking that the Plan be taken back to the landowners of Phases B and C to make sure the Ice Age Trail is preserved.

A motion was made by Parker/Chewning to approve Phases B and C and not approve Phase A and to ask staff to divert the bike path as suggested by a speaker.

A substitute motion was made by Skidmore/Clausius to adopt the original Resolution with the following language added:

Be it further resolved that the adoption of Phase A of the Shady Wood Neighborhood Plan does not constitute adoption or other approval of Phases B and or C of the Shady Wood Neighborhood Plan, Phases B and C (including but not limited to the designated park, Ice Age Trail, open space conservation area, stormwater management and other minor open space areas) will in cooperation with the affected property owners be subject to further hearings, discussion and final consideration by the city and nothing set forth in the proposed Phases B and C shall in any manner be considered limiting or binding upon the city's future consideration of such phases.

Clarification was made that the substitute motion is discussed first and then the original motion is discussed.

Skidmore did not agree with Scarbrough's request to amend his motion and not adopt Phase A and send the whole plan back. Discussion noted that the developer is ready to go with the parcel in Phase A. The intent of this substitute is to allow Phase A to move forward with conditional work to be done on Phases B and C which would include the hiking and biking trails on the Ice Age Trail so that staff can work out details for the buffer areas for the Ice Age Trail areas. What needs to be determined is the location of the edges

of the trail, the size of the buffer area and where those lines will be located. Scarbrough noted that if the developers are ready then if the Park Commission recommends that it not be approved, it could be overruled by the Council. What the substitute does is let Phase A happen but then it asks that Planning go back and really look at B and C so we get what is important in terms of the Ice Age Trail.

A motion was made by Clausius/Scarbrough to add a friendly amendment that staff revisit the suitability of the location of the bike trail. Skidmore accepted the amendment as friendly.

Wallner favored referring the whole matter for a couple of months or approving the whole plan. Discussion ensued on whether a referral would amount to no action since the issue is on the Plan Commission agenda for next Monday and to go to the Common Council in three weeks. Chewing stated if this is an important issue that the Commission wants to take a stand on, the Commission accomplishes nothing by voting the opposite way we feel because some other commission could come to closure earlier than it should on the wrong side of the issue.

Scarbrough pointed out the following facts that should be taken into consideration. Phase A is in the City of Madison. Developers have already purchased the land. This Plan is going forward and the Plan Commission has looked at it. If the Park Commission doesn't do something today, the issue will be gone by the time the Park Commission meets in June. What everyone is emotional about is the Ice Age Trail, if you want to have any impact on that, the Park Commission needs to send B and C back for negotiations between the City Planners and the landowners around the Ice Age Trail. It won't work to try to adopt the whole Plan.

President Barker called the question. The substitute motion was restated. A substitute motion was made by Skidmore/Clausius to adopt the original Resolution with the following language added: Be it further resolved that the adoption of Phase A of the Shady Wood Neighborhood Plan does not constitute adoption or other approval of Phases B and or C of the Shady Wood Neighborhood Plan, Phases B and C (including but not limited to the designated park, Ice Age Trail, open space conservation area, stormwater management and other minor open space areas) will in cooperation with the affected property owners be subject to further hearings, discussion and final consideration by the city and nothing set forth in the proposed Phases B and C shall in any manner be considered limiting or binding upon the city's future consideration of such phases. Be it further resolved that Planning staff revisit the suitability of the location of the bike trail.

Roll Call: Ayes: Scarbrough, Clausius, Skidmore, Nays: Chewing, Parker, Wallner and Barker. Motion FAILED.

Discussion turned to the original motion which is to approve parts B and C of the Plan and to ask staff to review the bike path to move it to streets.

Scarbrough stated that even though there have been meetings with the people that own the land in Phases B and C, they're not satisfied and they want to discuss it again to provide their input. If the Park Commission passes this motion, then whatever they do in the future will be set within the parameters of

that adopted motion. The people who own the land are sympathetic with the trail but this motion doesn't allow them input so that they can work with the Planning Department to come up with an agreeable solution to the problem in B and C.

Waidelich added that the Plan is a guide for future development so that when the actual subdivision comes in as long as it's consistent with the intent and structure of the neighborhood as shown in the Plan, it is approved. Neighborhood plans are adopted as supplements to the city's comprehensive plan. Neighborhood plans in outlying areas are flexible by their nature and state that as the areas are developed in specific locations their uses may be shifted. The City Attorney says that neighborhood plans are guidelines.

Barker added that the Commission needs to understand that these planning documents are all guidelines and not standards.

A substitute motion was made by Wallner/Skidmore to approve Phase A (referred to as Phase 1 in the Resolution) of the Shady Wood Neighborhood Development Plan as a supplement to the City of Madison Comprehensive Plan and to refer Phases B and C for 60 days.

Wallner feels that the alder would convey to the Plan Commission and Council the importance of language to address the Ice Age Trail and allow the Park Commission to again review that language. Skidmore read the clause from the resolution that addresses the Ice Age Trail. Waidelich believes that Phase A will be approved. It might help the Ice Age Trail if that portion were brought back but it would depend on whether or not further discussion with the property owners would lead to an agreement that would allow the land to go forward that would meet their needs as well as the needs of the city. He doesn't know that answer but what he heard was concern about closing options and any plan will begin to close options. The whole point of the original Resolution is similar in that it allows Phase A to be dealt with and provides more time for Phases B and C. He doesn't believe that the property owners are ready to commit to any particular trail at this time and that is why it is drafted as a concept. He reported that minor changes to the plan had been made following discussions that were held earlier with the landowners. The bike path portion could be changed by the Plan Commission.

**Roll Call: Ayes: Scarbrough, Clausius, Skidmore and Wallner, Nays: Chewning and Parker, President Bill Barker not voting. Substitute Carries.**

[13482](#)

Adopting Phase 1 of the Shady Wood Neighborhood Development Plan as a supplement to the City of Madison Comprehensive Plan, and authorizing the City's application to amend the Central Urban Service Area to include the Phase 1 development staging area identified in the plan.

A motion was made by Wallner/Skidmore to approve Phase A (referred to as Phase 1 in the Resolution) of the Shady Wood Neighborhood Development Plan as a supplement to the City of Madison Comprehensive Plan and to refer Phases B and C for 60 days. The motion passed by the following vote: 4 Ayes and 2 Noes.

**A motion was made by Wallner/Skidmore to approve Phase A (referred to as Phase 1 in the Resolution) of the Shady Wood Neighborhood Development Plan as a supplement to the City of Madison Comprehensive Plan and to refer Phases B and C for 60 days.**

**Ayes:** 4 -

Joseph R. Clausius; Paul E. Skidmore; David L. Wallner and Emanuel  
Scarbrough

**Noes:** 2 -

Betty Chewning and Janet Parker

**Non Voting:** 1 -

William W. Barker

**Request from Hanah Jon Taylor director of the Madison Center for  
Creative and Cultural Arts to host a summer community outreach  
initiative behind the Collins House at James Madison Park on July 26,  
2009.**

**A motion was made by Wallner/Skidmore to refer this item to the June meeting.  
MOTION CARRIED UNANIMOUSLY.**

## **ADJOURNMENT**

**On motion of Wallner/Scarbrough the meeting adjourned at 10:17 p.m.**